

## PART C – INFANTS AND TODDLER WITH DISABILITIES

➔ **OVERVIEW OF PART C:** Part C governs early intervention services for infants and toddlers under age 3. Part C includes Sections 1431 through Section 1442 of Title 20 of the United States Code (U.S.C.):

- 20 U.S.C. § 1431 – Findings and Policy.
- 20 U.S.C. § 1432 – Definitions.
- 20 U.S.C. § 1433 – General Authority.
- 20 U.S.C. § 1434 – Eligibility.
- 20 U.S.C. § 1435 – Requirements for Statewide System.
- 20 U.S.C. § 1436 – Individualized Family Service Plans.
- 20 U.S.C. § 1437 – State Application and Assurances.
- 20 U.S.C. § 1438 – Uses of Funds.
- 20 U.S.C. § 1439 – Procedural Safeguards.
- 20 U.S.C. § 1440 – Payor of Last Resort.
- 20 U.S.C. § 1441 – State Interagency Coordinating Council.
- 20 U.S.C. § 1442 – Federal Administration.
- 20 U.S.C. § 1443 – Allocation of Funds.
- 20 U.S.C. § 1444 – Authorization of Appropriations.

### 20 U.S.C. § 1431 – Findings and Policy.

➔ **OVERVIEW:** Congress made significant changes to Findings and Policy in Part C by adding language about the need “to recognize the significant brain development that occurs during a child’s first 3 years of life.” The language about the need to “to minimize the likelihood of institutionalization” was replaced by the need “to maximize the potential for individuals with disabilities to live independently in society.”

**(a) Findings** - Congress finds that there is an urgent and substantial need–

- (1) to enhance the development of infants and toddlers with disabilities, to **minimize their potential for developmental delay**, and to recognize the **significant brain development that occurs during a child’s first 3 years of life**;
- (2) to reduce the educational costs to our society, including our Nation’s schools, by minimizing the need for special education and related services after infants and toddlers with disabilities reach school age;
- (3) to **maximize the potential for individuals with disabilities to live independently in society**.
- (4) to enhance the capacity of families to meet the special needs of their infants and toddlers with disabilities; and
- (5) to enhance the capacity of State and local agencies and service providers to **identify, evaluate, and meet the needs of all children, particularly minority, low-income, inner city, and rural children**, and infants and toddlers in foster care.

**(b) Policy** - It is the policy of the United States to provide financial assistance to States –

- (1) to develop and implement a **statewide, comprehensive, coordinated, multidisciplinary, interagency system that provides early intervention services** for infants and toddlers with disabilities and their families;
- (2) to facilitate the coordination of payment for early intervention services from Federal, State, local, and private sources (including public and private insurance coverage);
- (3) to enhance State capacity to **provide quality early intervention services and expand and improve existing early intervention services** being provided to infants and toddlers with disabilities and their families; and
- (4) to encourage States to **expand opportunities for children under 3 years of age who would be at risk of having substantial developmental delay** if they did not receive early intervention services.

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

### 20 U.S.C. § 1432. Definitions.

→ **OVERVIEW:** Section 1432 is similar to 20 U.S.C. § 1401 in Part A, and provides key definitions or early intervention services to infants and toddlers with disabilities in Part C of IDEA

In this part:

**(1) At-Risk Infant or Toddler** - The term ‘**at-risk infant or toddler**’ means an individual under 3 years of age who would be at risk of experiencing a substantial developmental delay if early intervention services were not provided to the individual.

**(2) Council** - The term ‘**council**’ means a State interagency coordinating council established under Section 641.

**(3) Developmental Delay** - The term ‘**developmental delay**’, when used with respect to an individual residing in a State, has the meaning given such term by the State under Section 1435(a)(1).

**(4) Early Intervention Services** - The term ‘**early intervention services**’ means developmental services that

(A) are provided under public supervision;

(B) are provided at no cost except where Federal or State law provides for a system of payments by families, including a schedule of sliding fees;

(C) are designed to meet the developmental needs of an infant or toddler with a disability, as identified by the individualized family service plan team, in any 1 or more of the following areas:

(i) physical development;

(ii) cognitive development;

(iii) communication development;

(iv) social or emotional development; or

(v) adaptive development;<sup>1</sup>

(D) meet the standards of the State in which the services are provided, including the requirements of this part;

(E) include -

(i) family training, counseling, and home visits;

(ii) special instruction;

(iii) speech-language pathology and audiology services, and sign language and cued language services;

(iv) occupational therapy;

(v) physical therapy;

(vi) psychological services;

(vii) service coordination services;

(viii) medical services only for diagnostic or evaluation purposes;

(ix) early identification, screening, and assessment services;

---

<sup>1</sup> Early intervention services must be designed to meet the child’s developmental needs, including physical, cognitive, communication, social and emotional, and adaptive areas. Many school districts offer one-size-fits-all school based programs that are not “designed to meet the developmental needs” of a particular infant or toddler. Early intervention must be provided at no cost to the child’s parents.

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

- (x) health services necessary to enable the infant or toddler to benefit from the other early intervention services;
- (xi) social work services;
- (xii) vision services;
- (xiii) assistive technology devices and assistive technology services; and
- (xiv) transportation and related costs that are necessary to enable an infant or toddler and the infant's or toddler's family to receive another service described in this paragraph;

(F) are **provided by qualified personnel**, including—

- (i) special educators;
- (ii) speech-language pathologists and audiologists;
- (iii) occupational therapists;
- (iv) physical therapists;
- (v) psychologists;
- (vi) social workers;
- (vii) nurses;
- (viii) registered dietitians;
- (ix) family therapists;
- (x) vision specialists, including ophthalmologists and optometrists;
- (xi) orientation and mobility specialists; and
- (xii) pediatricians and other physicians<sup>2</sup>;

(G) to the maximum extent appropriate, are **provided in natural environments, including the home**, and community settings in which children without disabilities participate; and

(H) are provided in conformity with an individualized family service plan<sup>3</sup> adopted in accordance with Section 1436.

**(5) Infant or Toddler with a Disability** - The term ‘**infant or toddler with a disability**’ -

(A) means an individual under 3 years of age who needs early intervention services because the individual -

- (i) is experiencing developmental delays, as measured by appropriate diagnostic instruments and procedures in one or more of the areas of cognitive development, physical development, communication development, social or emotional development, and adaptive development; or
- (ii) has a diagnosed physical or mental condition that has a high probability of resulting in developmental delay; and

(B) may also include, at a State's discretion -

- (i) at-risk infants and toddlers; and

---

<sup>2</sup> IDEA authorizes early intervention services from professional providers. An issue may be whether service providers are “qualified” or whether services are provided by inadequately trained staff, including aides and paraprofessionals. Children may receive services from physicians for diagnostic and evaluation purposes, if necessary.

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

(ii) children with disabilities who are eligible for services under Section 619 and who previously received services under this part until such children enter, or are eligible under State law to enter, kindergarten or elementary school, as appropriate, provided that any programs under this part serving such children shall include -

(I) an educational component that promotes school readiness and incorporates pre-literacy, language, and numeracy skills; and

(II) a written notification to parents of their rights and responsibilities in determining whether their child will continue to receive services under this part or participate in preschool programs under Section 619.

### 20 U.S.C. § 1433. General Authority.

→ **OVERVIEW:** Section 1433 describes the authority of the U. S. Department of Education to make grants to States.

The Secretary shall, in accordance with this part, make grants to States (from their allotments under Section 1443) to assist each State to maintain and implement a statewide, comprehensive, coordinated, multidisciplinary, interagency system to provide early intervention services for infants and toddlers with disabilities and their families.

### 20 U.S.C. § 1434. Eligibility.

→ **OVERVIEW:** Section 1434 describes assurances States must provide in order to receive federal funds for early intervention programs.

In order to be eligible for a grant under Section 1433, a State shall provide assurances to the Secretary that the State –

(1) has adopted a policy that appropriate early intervention services are available to all infants and toddlers with disabilities in the State and their families, including Indian infants and toddlers with disabilities and their families residing on a reservation geographically located in the State, infants and toddlers with disabilities who are homeless children and their families, and infants and toddlers with disabilities who are wards of the State; and

(2) has in effect a statewide system that meets the requirements of Section 1435.

### 20 U.S.C. § 1435. Requirements for Statewide System.

→ **OVERVIEW:** This section describes the minimum requirements for State early intervention programs. States must have policies to ensure that early intervention services are based on scientifically based research. The evaluation of the child must be timely, comprehensive and multidisciplinary and must include “a family-directed identification of the needs of each family.” The state must have a comprehensive child find system and public awareness programs and must maintain a central directory of information about early intervention services, resources, and experts, and demonstration programs conducted by the state. States must have a comprehensive system of personnel development that includes training for paraprofessionals and primary referral sources, along with policies and procedures to ensure that personnel are appropriately and adequately trained. States must have policies and procedures to ensure that early intervention services are provided in natural environments. Subsection (c) about “Flexibility to Serve Children 3 Years of Age Until Entrance into Elementary School” is new in IDEA 2004.

(a) **In General** - A statewide system described in Section 1433 shall include, at a minimum, the following components:

(1) A rigorous definition of the term ‘developmental delay’ that will be used by the State in carrying out programs under this part in order to appropriately identify infants and toddlers with disabilities that are in need of services under this part.

(2) A State policy that is in effect and that ensures that appropriate early intervention services based on scientifically based research, to the extent practicable, are available to all infants and toddlers with

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

disabilities and their families, including Indian infants and toddlers with disabilities and their families residing on a reservation geographically located in the State and infants and toddlers with disabilities who are homeless children and their families.

(3) A **timely, comprehensive, multidisciplinary evaluation** of the functioning of each infant or toddler with a disability in the State, and a **family-directed identification of the needs of each family** of such an infant or toddler, to assist appropriately in the development of the infant or toddler.

(4) For each infant or toddler with a disability in the State, an **individualized family service plan** in accordance with Section 1436, including service coordination services in accordance with such service plan.

(5) A **comprehensive child find system**, consistent with part B, **including a system for making referrals to service providers** that includes timelines and provides for participation by primary referral sources and that **ensures rigorous standards for appropriately identifying infants and toddlers with disabilities** for services under this part that will reduce the need for future services.

(6) A **public awareness program focusing on early identification** of infants and toddlers with disabilities, including the preparation and dissemination by the lead agency designated or established under paragraph (10) to all primary referral sources, especially hospitals and physicians, of information to be given to parents, especially to inform parents with premature infants, or infants with other physical risk factors associated with learning or developmental complications, on the availability of early intervention services under this part and of services under Section 619, and procedures for assisting such sources in disseminating such information to parents of infants and toddlers with disabilities.

(7) A **central directory that includes information on early intervention services, resources, and experts** available in the State and research and demonstration projects being conducted in the State.

(8) A **comprehensive system of personnel development**, including the **training of paraprofessionals** and the **training of primary referral sources** with respect to the basic components of early intervention services available in the State that -

(A) **shall include -**

(i) implementing innovative strategies and activities for the recruitment and retention of early education service providers;

(ii) promoting the preparation of early intervention providers who are fully and appropriately qualified to provide early intervention services under this part; and

(iii) training personnel to coordinate transition services for infants and toddlers served under this part from a program providing early intervention services under this part and under part B (other than Section 619), to a preschool program receiving funds under Section 619, or another appropriate program; and

(B) **may include -**

(i) training personnel to work in rural and inner-city areas; and

(ii) training personnel in the emotional and social development of young children.

(9) Policies and procedures relating to the **establishment and maintenance of qualifications to ensure that personnel** necessary to carry out this part **are appropriately and adequately prepared and trained**, including the establishment and maintenance of qualifications that are consistent with any State-approved or recognized certification, licensing, registration, or other comparable requirements that apply to the area in which such personnel are providing early intervention services, except that nothing in this part (including this paragraph) shall be construed to prohibit the use of paraprofessionals and assistants who are appropriately trained and supervised in accordance with State law, regulation, or written policy, to assist in the provision of early intervention services under this part to infants and toddlers with disabilities.

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

(10) A **single line of responsibility in a lead agency** designated or established by the Governor for carrying out -

(A) the general administration and supervision of programs and activities receiving assistance under Section 1433, and the monitoring of programs and activities used by the State to carry out this part, whether or not such programs or activities are receiving assistance made available under Section 1433, to ensure that the State complies with this part;

(B) the identification and coordination of all available resources within the State from Federal, State, local, and private sources;

(C) the assignment of financial responsibility in accordance with Section 1437(a)(2) to the appropriate agencies;

(D) the development of procedures to ensure that services are provided to infants and toddlers with disabilities and their families under this part in a timely manner pending the resolution of any disputes among public agencies or service providers;

(E) the resolution of intra- and interagency disputes; and

(F) the entry into formal interagency agreements that define the financial responsibility of each agency for paying for early intervention services (consistent with State law) and procedures for resolving disputes and that include all additional components necessary to ensure meaningful cooperation and coordination.

(11) A policy pertaining to the contracting or making of other arrangements with service providers to provide early intervention services in the State, consistent with the provisions of this part, including the contents of the application used and the conditions of the contract or other arrangements.

(12) A procedure for securing timely reimbursements of funds used under this part in accordance with Section 1440(a).

(13) Procedural safeguards with respect to programs under this part, as required by Section 1439.

(14) A system for compiling data requested by the Secretary under Section 1418 that relates to this part.

(15) A State interagency coordinating council that meets the requirements of Section 1441.

(16) Policies and procedures to ensure that, consistent with Section 1436(d)(5) -

(A) **to the maximum extent appropriate, early intervention services are provided in natural environments;** and

(B) the provision of early intervention services for any infant or toddler with a disability occurs in a setting other than a natural environment that is most appropriate, as determined by the parent and the individualized family service plan team, only when early intervention cannot be achieved satisfactorily for the infant or toddler in a natural environment.

**(b) Policy** - In implementing subsection (a)(9), a State may adopt a policy that includes making ongoing good-faith efforts to recruit and hire appropriately and adequately trained personnel to provide early intervention services to infants and toddlers with disabilities, including, in a geographic area of the State where there is a shortage of such personnel, the most qualified individuals available who are making satisfactory progress toward completing applicable course work necessary to meet the standards described in subsection (a)(9).

### **(c) Flexibility To Serve Children 3 Years of Age Until Entrance Into Elementary School**

**(1) In General** - A statewide system described in Section 633 may include a State policy, developed and implemented jointly by the lead agency and the State educational agency, under which parents of children with disabilities who are eligible for services under Section 619 and previously received services under this part, may choose the continuation of early intervention services (which shall include an educational component that

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

promotes school readiness and incorporates preliteracy, language, and numeracy skills) for such children under this part until such children enter, or are eligible under State law to enter, kindergarten.

**(2) Requirements** - If a statewide system includes a State policy described in paragraph (1), the statewide system shall ensure that -

(A) parents of children with disabilities served pursuant to this subsection are provided annual notice that contains -

(i) a description of the rights of such parents to elect to receive services pursuant to this subsection or under part B; and

(ii) an explanation of the differences between services provided pursuant to this subsection and services provided under part B, including—

(I) types of services and the locations at which the services are provided;

(II) applicable procedural safeguards; and

(III) possible costs (including any fees to be charged to families as described in Section 632(4)(B)), if any, to parents of infants or toddlers with disabilities;

(B) **services provided** pursuant to this subsection include an educational component that **promotes school readiness and incorporates preliteracy, language, and numeracy skills**;

(C) the State policy will not affect the right of any child served pursuant to this subsection to instead receive a free appropriate public education under part B;

(D) all early intervention services outlined in the child's individualized family service plan under Section 636 are continued while any eligibility determination is being made for services under this subsection;

(E) the **parents** of infants or toddlers with disabilities (as defined in Section 632(5)(A)) **provide informed written consent** to the State, before such infants or toddlers reach 3 years of age, as to **whether such parents intend to choose the continuation of early intervention services** pursuant to this subsection for such infants or toddlers;

(F) the requirements under Section 637(a)(9) shall not apply with respect to a child who is receiving services in accordance with this subsection until not less than 90 days (and at the discretion of the parties to the conference, not more than 9 months) before the time the child will no longer receive those services; and

(G) there **will be a referral for evaluation for early intervention services of a child who experiences a substantiated case of trauma due to exposure to family violence** (as defined in Section 320 of the Family Violence Prevention and Services Act).

**(3) Reporting Requirement** - If a statewide system includes a State policy described in paragraph (1), the State shall submit to the Secretary, in the State's report under Section 637(b)(4)(A), a report on the number and percentage of children with disabilities who are eligible for services under Section 619 but whose parents choose for such children to continue to receive early intervention services under this part.

**(4) Available Funds** - If a statewide system includes a State policy described in paragraph (1), the policy shall describe the funds (including an identification as Federal, State, or local funds) that will be used to ensure that the option described in paragraph (1) is available to eligible children and families who provide the consent described in paragraph (2)(E), including fees (if any) to be charged to families as described in Section 632(4)(B).

**(5) Rules of Construction** -

**(A) Services Under Part B** - If a statewide system includes a State policy described in paragraph (1), a State that provides services in accordance with this subsection to a child with a disability who is eligible for

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

services under Section 619 shall not be required to provide the child with a free appropriate public education under part B for the period of time in which the child is receiving services under this part.

**(B) Services Under This Part** - Nothing in this subsection shall be construed to require a provider of services under this part to provide a child served under this part with a free appropriate public education.

### 20 U.S.C. § 1436. Individualized Family Service Plan.

➔ **OVERVIEW:** Section 1436 describes the legal requirements for Individualized Family Service Plans (IFSPs) which are similar to the requirements for Individualized Education Plans in Section 1414(d). Subsection (a) describes the assessment and program development process that includes a “family-directed assessment” of the resources, priorities, and concerns of the family. Subsection (d) describes the required components of the Individualized Family Service Plan. The requirements for “measurable results or outcomes expected to be achieved...including pre-literacy and language skills” and the “criteria, procedures, and timelines” that will be used to measure the child’s progress is new, as are the requirements that early intervention services be “based on peer-reviewed research” in subsection (d)(4)

**(a) Assessment and Program Development** - A statewide system described in Section 1433 shall provide, at a minimum, for each infant or toddler with a disability, and the infant’s or toddler’s family, to receive -

- (1) a **multidisciplinary assessment of the unique strengths and needs** of the infant or toddler and the **identification of services appropriate** to meet such needs;
- (2) a **family-directed assessment of the resources, priorities, and concerns of the family** and the identification of the **supports and services necessary to enhance the family’s capacity to meet the developmental needs** of the infant or toddler; and
- (3) a **written individualized family service plan developed by a multidisciplinary team**, including the parents, as required by subsection (e), including a description of the appropriate transition services for the infant or toddler.

**(b) Periodic Review** - The individualized family service plan shall be evaluated once a year and the family shall be provided a review of the plan at 6-month intervals (or more often where appropriate based on infant or toddler and family needs).

**(c) Promptness After Assessment** - The individualized family service plan shall be developed within a reasonable time after the assessment required by subsection (a)(1) is completed. With the parents’ consent, **early intervention services may commence prior to the completion of the assessment.**

**(d) Content of Plan** - The individualized family service plan shall be in writing and contain -

- (1) a statement of the infant’s or toddler’s **present levels of physical development, cognitive development, communication development, social or emotional development, and adaptive development, based on objective criteria;**
- (2) a statement of the **family’s resources, priorities, and concerns** relating to enhancing the development of the family’s infant or toddler with a disability;
- (3) a statement of the **measurable results or outcomes expected to be achieved** for the infant or toddler and the family, **including pre-literacy and language skills**, as developmentally appropriate for the child, and the **criteria, procedures, and timelines used to determine the degree to which progress toward achieving the results or outcomes is being made** and whether modifications or revisions of the results or outcomes or services are necessary;
- (4) a statement of **specific early intervention services based on peer-reviewed research**, to the extent practicable, necessary **to meet the unique needs** of the infant or toddler and the family, **including the frequency, intensity, and method of delivering services;**



## IDEA 2004: Part C – Infants and Toddlers with Disabilities

(5) a statement of the **natural environments in which early intervention services** will appropriately be **provided**, including a justification of the extent, if any, to which the services will not be provided in a natural environment;

(6) the projected **dates for initiation of services** and the anticipated **length, duration, and frequency of the services**;

(7) the **identification of the service coordinator** from the profession most immediately relevant to the infant's or toddler's or family's needs (or who is otherwise qualified to carry out all applicable responsibilities under this part) who will be **responsible for the implementation of the plan** and coordination with other agencies and persons, including transition services; and

(8) the **steps to be taken to support the transition** of the toddler with a disability to preschool or other appropriate services.

(e) **Parental Consent** - The contents of the individualized family service plan **shall be fully explained to the parents and informed written consent from the parents shall be obtained prior to the provision of early intervention services** described in such plan. If the parents do not provide consent with respect to a particular early intervention service, then only the early intervention services to which consent is obtained shall be provided.

### **20 U.S.C. § 1437. State Application and Assurances.**

➔ **OVERVIEW:** This section describes the state grant application process, policies and procedures that must be used to ensure a smooth transition from early intervention, and assurances that States must provide about early intervention services for infants and toddlers with disabilities and their families.

(a) **Application** - A State desiring to receive a grant under Section 1433 shall submit an application to the Secretary at such time and in such manner as the Secretary may reasonably require. The application shall contain -

(1) a designation of the lead agency in the State that will be responsible for the administration of funds provided under Section 1433;

(2) a certification to the Secretary that the arrangements to establish financial responsibility for services provided under this part pursuant to Section 1440(b) are current as of the date of submission of the certification;

(3) information demonstrating eligibility of the State under Section 634, including -

(A) information demonstrating to the Secretary's satisfaction that the State has in effect the statewide system required by Section 1433; and

(B) a description of services to be provided to infants and toddlers with disabilities and their families through the system;

(4) if the State provides services to at-risk infants and toddlers through the statewide system, a description of such services;

(5) a description of the uses for which funds will be expended in accordance with this part;

(6) a description of the State policies and procedures that require the referral for early intervention services under this part of a child under the age of 3 who -

(A) is involved in a substantiated case of child abuse or neglect; or

(B) is identified as affected by illegal substance abuse, or withdrawal symptoms resulting from prenatal drug exposure;

(7) a description of the procedure used to ensure that resources are made available under this part for all geographic areas within the State;

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

(8) a description of State policies and procedures that ensure that, prior to the adoption by the State of any other policy or procedure necessary to meet the requirements of this part, there are public hearings, adequate notice of the hearings, and an opportunity for comment available to the general public, including individuals with disabilities and parents of infants and toddlers with disabilities;

(9) a **description of the policies and procedures** to be used -

(A) to **ensure a smooth transition for toddlers receiving early intervention services** under this part (and children receiving those services under Section 1435(c)) **to preschool, school, other appropriate services, or exiting the program**, including a description of how -

(i) the families of such toddlers and children will be included in the transition plans required by subparagraph (c); and

(ii) the lead agency designated or established under Section 635(a)(10) will -

(I) notify the local educational agency for the area in which such a child resides that the child will shortly reach the age of eligibility for preschool services under part B, as determined in accordance with State law;

(II) in the case of a child who may be eligible for such preschool services, with the approval of the family of the child, convene a conference among the lead agency, the family, and the local educational agency not less than 90 days (and at the discretion of all such parties, not more than 9 months) before the child is eligible for the preschool services, to discuss any such services that the child may receive; and

(III) in the case of a child who may not be eligible for such preschool services, with the approval of the family, make reasonable efforts to convene a conference among the lead agency, the family, and providers of other appropriate services for children who are not eligible for preschool services under part B, to discuss the appropriate services that the child may receive;

(B) to review the child's program options for the period from the child's third birthday through the remainder of the school year; and

(C) to establish a transition plan, including, as appropriate, steps to exit from the program;

(10) a description of State efforts to promote collaboration among Early Head Start programs under Section 645A of the Head Start Act, early education and child care programs, and services under part C; and

(11) such other information and assurances as the Secretary may reasonably require.

### **(b) Assurances - The application described in subsection (a) -**

(1) shall provide satisfactory assurance that Federal funds made available under Section 1443 to the State will be expended in accordance with this part;

(2) shall contain an assurance that the State will comply with the requirements of Section 1440;

(3) shall provide satisfactory assurance that the control of funds provided under Section 1443, and title to property derived from those funds, will be in a public agency for the uses and purposes provided in this part and that a public agency will administer such funds and property;

(4) shall provide for -

(A) making such reports in such form and containing such information as the Secretary may require to carry out the Secretary's functions under this part; and

(B) keeping such reports and affording such access to the reports as the Secretary may find necessary to ensure the correctness and verification of those reports and proper disbursement of Federal funds under this part;

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

(5) provide satisfactory assurance that Federal funds made available under Section 1443 to the State -

(A) will not be commingled with State funds; and

(B) will be **used so as to supplement** the level of **State and local funds** expended for infants and toddlers with disabilities and their families and **in no case to supplant those State and local funds**;

(6) shall provide satisfactory assurance that such fiscal control and fund accounting procedures will be adopted as may be necessary to ensure proper disbursement of, and accounting for, Federal funds paid under Section 1443 to the State;

(7) shall provide satisfactory **assurance that policies and procedures have been adopted to ensure meaningful involvement of underserved groups, including** minority, low-income, **homeless,** and rural families and children with disabilities who are wards of the State, in the planning and implementation of all the requirements of this part; and

(8) shall contain such other information and assurances as the Secretary may reasonably require by regulation.

**(c) Standard for Disapproval of Application** - The Secretary may not disapprove such an application unless the Secretary determines, after notice and opportunity for a hearing, that the application fails to comply with the requirements of this section.

**(d) Subsequent State Application** - If a State has on file with the Secretary a policy, procedure, or assurance that demonstrates that the State meets a requirement of this section, including any policy or procedure filed under this part (as in effect before the date of enactment of the Individuals with Disabilities Education Improvement Act of 2004), the Secretary shall consider the State to have met the requirement for purposes of receiving a grant under this part.

**(e) Modification of Application** - An application submitted by a State in accordance with this section shall remain in effect until the State submits to the Secretary such modifications as the State determines necessary. This section shall apply to a modification of an application to the same extent and in the same manner as this section applies to the original application.

**(f) Modifications Required by the Secretary** - The Secretary may require a State to modify its application under this section, but only to the extent necessary to ensure the State's compliance with this part, if-

(1) an amendment is made to this title, or a Federal regulation issued under this title;

(2) a new interpretation of this title is made by a Federal court or the State's highest court; or

(3) an official finding of noncompliance with Federal law or regulations is made with respect to the State.

### 20 U.S.C. § 1438. Uses of Funds.

➔ **OVERVIEW:** This section describes how States may use funds, and includes direct early intervention services to infants and toddlers with disabilities.

In addition to using funds provided under Section 633 to maintain and implement the statewide system required by such section, a State may use such funds-

(1) for **direct early intervention services for infants and toddlers with disabilities, and their families**, under this part that are not otherwise funded through other public or private sources;

(2) to **expand and improve on services** for infants and toddlers and their families under this part that are otherwise available;

(3) to **provide a free appropriate public education**, in accordance with Part B, **to children with disabilities from their third birthday to the beginning of the following school year**;

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

(4) with the written consent of the parents, to **continue to provide early intervention services** under this part to children with disabilities from their 3<sup>rd</sup> birthday until such children enter, or are eligible under State law to enter, kindergarten, in lieu of a free appropriate public education provided in accordance with part B; and

(5) in any State that does not provide services for at-risk infants and toddlers under Section 1437(a)(4), to strengthen the statewide system by initiating, expanding, or improving collaborative efforts related to at-risk infants and toddlers, including establishing linkages with appropriate public or private community-based organizations, services, and personnel for the purposes of–

(A) identifying and evaluating at-risk infants and toddlers;

(B) making referrals of the infants and toddlers identified and evaluated under subparagraph (A); and

(C) conducting periodic follow-up on each such referral to determine if the status of the infant or toddler involved has changed with respect to the eligibility of the infant or toddler for services under this part.

### 20 U.S.C. § 1439. Procedural Safeguards.

➔ **OVERVIEW:** Section 1439 describes the protections and safeguards for young children with disabilities and their parents. The wording in Section 1439 is similar to Section 1415 in Part B. Unlike Part B, parents have a right to accept or decline any early intervention service without jeopardizing their right to other early intervention services. Subsection (a)(5) describes procedures to protect the rights of the child when the parents are not known or cannot be found by appointing an individual to act as a surrogate for the parents. Caselaw under Section 1415 will be used to resolve disputes about appropriate early intervention services.

**(a) Minimum Procedures** - The procedural safeguards required to be included in a statewide system under Section 1435(a)(13) shall provide, at a minimum, the following:

(1) The timely administrative resolution of complaints by parents. Any party aggrieved by the findings and decision regarding an administrative complaint shall have the right to bring a civil action with respect to the complaint in any State court of competent jurisdiction or in a district court of the United States without regard to the amount in controversy. In any action brought under this paragraph, the court shall receive the records of the administrative proceedings, shall hear additional evidence at the request of a party, and, basing its decision on the preponderance of the evidence, shall grant such relief as the court determines is appropriate.

(2) The **right to confidentiality of personally identifiable information**, including the right of parents to written notice of and written consent to the exchange of such information among agencies consistent with Federal and State law.

(3) The **right of the parents to determine** whether they, their infant or toddler, or other family members **will accept or decline any early intervention service** under this part in accordance with State law **without jeopardizing other early intervention services** under this part.

(4) The opportunity for parents **to examine records relating to assessment, screening, eligibility determinations, and the development and implementation of the individualized family service plan.**

(5) **Procedures to protect the rights of the infant or toddler whenever the parents** of the infant or toddler **are not known or cannot be found or the infant or toddler is a ward of the State**, including the **assignment of an individual** (who shall not be an employee of the State lead agency, or other State agency, and who shall not be any person, or any employee of a person, providing early intervention services to the infant or toddler or any family member of the infant or toddler) **to act as a surrogate for the parents.**

(6) **Written prior notice to the parents** of the infant or toddler with a disability whenever the State agency or service provider **proposes to initiate or change, or refuses to initiate or change, the identification, evaluation, or placement** of the infant or toddler with a disability, **or the provision of appropriate early intervention services** to the infant or toddler.

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

(7) **Procedures designed to ensure that the notice** required by paragraph (6) **fully informs the parents, in the parents’ native language**, unless it clearly is not feasible to do so, **of all procedures available** pursuant to this section.

(8) The **right of parents to use mediation** in accordance with Section 615, except that–

(A) any reference in the section to a State educational agency shall be considered to be a reference to a State’s lead agency established or designated under Section 1435(a)(10);

(B) any reference in the section to a local educational agency shall be considered to be a reference to a local service provider or the State’s lead agency under this part, as the case may be; and

(C) any reference in the section to the provision of a free appropriate public education to children with disabilities shall be considered to be a reference to the provision of appropriate early intervention services to infants and toddlers with disabilities.

**(b) Services During Pendency of Proceedings** - During the pendency of any proceeding or action involving a complaint by the parents of an infant or toddler with a disability, unless the State agency and the parents otherwise agree, the infant or toddler **shall continue to receive the appropriate early intervention services currently being provided or**, if applying for initial services, shall receive **the services not in dispute**.

### 20 U.S.C. § 1440. Payor of Last Resort.

➔ **OVERVIEW:** This section clarifies that schools cannot require parents to use the child’s health insurance benefits to pay for a free appropriate public education.

**(a) Nonsubstitution** - Funds provided under Section 1443 may not be used to satisfy a financial commitment for services that would have been paid for from another public or private source, including any medical program administered by the Secretary of Defense, but for the enactment of this part, except that whenever considered necessary to prevent a delay in the receipt of appropriate early intervention services by an infant, toddler, or family in a timely fashion, funds provided under Section 1443 may be used to pay the provider of services pending reimbursement from the agency that has ultimate responsibility for the payment.

**(b) Obligations Related to and Methods of Ensuring Services** -

**(1) Establishing Financial Responsibility for Services** -

**(A) In General** - The Chief Executive Officer of a State or designee of the officer shall ensure that an interagency agreement or other mechanism for interagency coordination is in effect between each public agency and the designated lead agency, in order to ensure–

(i) the provision of, and financial responsibility for, services provided under this part; and

(ii) such services are consistent with the requirements of Section 1435 and the State’s application pursuant to Section 1437, including the provision of such services during the pendency of any such dispute.

**(B) Consistency Between Agreements or Mechanisms Under Part B** - The Chief Executive Officer of a State or designee of the officer shall ensure that the terms and conditions of such agreement or mechanism are consistent with the terms and conditions of the State’s agreement or mechanism under Section 1412(a)(12), where appropriate.

**(2) Reimbursement for Services by Public Agency** -

**(A) In General** - If a public agency other than an educational agency fails to provide or pay for the services pursuant to an agreement required under paragraph (1), the local educational agency or State agency (as determined by the Chief Executive Officer or designee) shall provide or pay for the provision of such services to the child.

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

**(B) Reimbursement** - Such local educational agency or State agency is authorized to claim reimbursement for the services from the public agency that failed to provide or pay for such services and such public agency shall reimburse the local educational agency or State agency pursuant to the terms of the interagency agreement or other mechanism required under paragraph (1).

**(3) Special Rule** - The requirements of paragraph (1) may be met through–

(A) State statute or regulation;

(B) signed agreements between respective agency officials that clearly identify the responsibilities of each agency relating to the provision of services; or

(C) other appropriate written methods as determined by the Chief Executive Officer of the State or designee of the officer and approved by the Secretary through the review and approval of the State's application pursuant to Section 1437.

**(c) Reduction of Other Benefits** - Nothing in this part shall be construed to permit the State to reduce medical or other assistance available or to alter eligibility under title V of the Social Security Act (relating to maternal and child health) or title XIX of the Social Security Act (relating to Medicaid for infants or toddlers with disabilities) within the State.

### **20 U.S.C. § 1441. State Interagency Coordinating Council.**

➔ **OVERVIEW:** This section requires States to establish interagency coordinating councils to coordinate early intervention services, and is similar to 20 U.S.C. 1412(21).

**(a) Establishment** -

**(1) In General** - A State that desires to receive financial assistance under this part shall establish a State interagency coordinating council.

**(2) Appointment** - The council shall be appointed by the Governor. In making appointments to the council, the Governor shall ensure that the membership of the council reasonably represents the population of the State.

**(3) Chairperson** - The Governor shall designate a member of the council to serve as the chairperson of the council, or shall require the council to so designate such a member. Any member of the council who is a representative of the lead agency designated under Section 1435(a)(10) may not serve as the chairperson of the council.

**(b) Composition** -

**(1) In General** - The council shall be composed as follows:

**(A) Parents** - Not less than 20 percent of the members shall be parents of infants or toddlers with disabilities or children with disabilities aged 12 or younger, with knowledge of, or experience with, programs for infants and toddlers with disabilities. Not less than 1 such member shall be a parent of an infant or toddler with a disability or a child with a disability aged 6 or younger.

**(B) Service Providers** - Not less than 20 percent of the members shall be public or private providers of early intervention services.

**(C) State Legislature** - Not less than 1 member shall be from the State legislature.

**(D) Personnel Preparation** - Not less than 1 member shall be involved in personnel preparation.

**(E) Agency for Early Intervention Services** - Not less than 1 member shall be from each of the State agencies involved in the provision of, or payment for, early intervention services to infants and toddlers with disabilities and their families and shall have sufficient authority to engage in policy planning and implementation on behalf of such agencies.

## IDEA 2004: Part C – Infants and Toddlers with Disabilities

**(F) Agency for Preschool Services** - Not less than 1 member shall be from the State educational agency responsible for preschool services to children with disabilities and shall have sufficient authority to engage in policy planning and implementation on behalf of such agency.

**(G) State Medicaid Agency** - Not less than 1 member shall be from the agency responsible for the State Medicaid program.

**(H) Head Start Agency** - Not less than 1 member shall be a representative from a Head Start agency or program in the State.

**(I) Child Care Agency** - Not less than 1 member shall be a representative from a State agency responsible for child care.

**(J) Agency for Health Insurance** - Not less than 1 member shall be from the agency responsible for the State regulation of health insurance.

**(K) Office of the Coordinator of Education of Homeless Children and Youth** - Not less than 1 member shall be a representative designated by the Office of Coordinator for Education of Homeless Children and Youths.

**(L) State Foster Care Representative** - Not less than 1 member shall be a representative from the State child welfare agency responsible for foster care.

**(M) Mental Health Agency** - Not less than 1 member shall be a representative from the State agency responsible for children's mental health.

**(2) Other Members** - The council may include other members selected by the Governor, including a representative from the Bureau of Indian Affairs (BIA), or where there is no BIA-operated or BIA-funded school, from the Indian Health Service or the tribe or tribal council.

**(c) Meetings** - The council shall meet, at a minimum, on a quarterly basis, and in such places as the council determines necessary. The meetings shall be publicly announced, and, to the extent appropriate, open and accessible to the general public.

**(d) Management Authority** - Subject to the approval of the Governor, the council may prepare and approve a budget using funds under this part to conduct hearings and forums, to reimburse members of the council for reasonable and necessary expenses for attending council meetings and performing council duties (including child care for parent representatives), to pay compensation to a member of the council if the member is not employed or must forfeit wages from other employment when performing official council business, to hire staff, and to obtain the services of such professional, technical, and clerical personnel as may be necessary to carry out its functions under this part.

### **(e) Functions of Council -**

**(1) Duties** - The council shall -

(A) advise and assist the lead agency designated or established under Section 635(a)(10) in the performance of the responsibilities set forth in such section, particularly the identification of the sources of fiscal and other support for services for early intervention programs, assignment of financial responsibility to the appropriate agency, and the promotion of the interagency agreements;

(B) advise and assist the lead agency in the preparation of applications and amendments thereto;

(C) advise and assist the State educational agency regarding the transition of toddlers with disabilities to preschool and other appropriate services; and

(D) prepare and submit an annual report to the Governor and to the Secretary on the status of early intervention programs for infants and toddlers with disabilities and their families operated within the State.

## **IDEA 2004: Part C – Infants and Toddlers with Disabilities**

**(2) Authorized Activity** - The council may advise and assist the lead agency and the State educational agency regarding the provision of appropriate services for children from birth through age 5. The council may advise appropriate agencies in the State with respect to the integration of services for infants and toddlers with disabilities and at-risk infants and toddlers and their families, regardless of whether at-risk infants and toddlers are eligible for early intervention services in the State.

**(f) Conflict of Interest** - No member of the council shall cast a vote on any matter that is likely to provide a direct financial benefit to that member or otherwise give the appearance of a conflict of interest under State law.

### **20 U.S.C. § 1442. Federal Administration.**

➔ **OVERVIEW:** Much of the language in Part B applies to this section. If the “lead agency” is not the State Education Agency (SEA), these requirements shall apply to the state and local mental health, social service, early intervention, health department, or other such agency that is appointed as the “lead agency.”

Sections 1416, 1417, and 1418 shall, to the extent not inconsistent with this part, apply to the program authorized by this part, except that -

- (1) any reference in such sections to a State educational agency shall be considered to be a reference to a State’s lead agency established or designated under Section 1435(a)(10);
- (2) any reference in such sections to a local educational agency, educational service agency, or a State agency shall be considered to be a reference to an early intervention service provider under this part; and
- (3) any reference to the education of children with disabilities or the education of all children with disabilities shall be considered to be a reference to the provision of appropriate early intervention services to infants and toddlers with disabilities.

### **20 U.S.C. § 1443. Allocation of Funds.**

➔ **OVERVIEW:** This section describes the formulas and percentages related to the allocation and distribution of funds.

#### **(a) Reservation of Funds for Outlying Areas -**

**(1) In General** - From the sums appropriated to carry out this part for any fiscal year, the Secretary may reserve not more than 1 percent for payments to Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands in accordance with their respective needs for assistance under this part.

**(2) Consolidation of Funds** - The provisions of Public Law 95-134, permitting the consolidation of grants to the outlying areas, shall not apply to funds those areas receive under this part.

#### **(b) Payments to Indians -**

**(1) In General** - The Secretary shall, subject to this subsection, make payments to the Secretary of the Interior to be distributed to tribes, tribal organizations (as defined under Section 4 of the Indian Self-Determination and Education Assistance Act), or consortia of the above entities for the coordination of assistance in the provision of early intervention services by the States to infants and toddlers with disabilities and their families on reservations served by elementary schools and secondary schools for Indian children operated or funded by the Department of the Interior. The amount of such payment for any fiscal year shall be 1.25 percent of the aggregate of the amount available to all States under this part for such fiscal year.

**(2) Allocation** - For each fiscal year, the Secretary of the Interior shall distribute the entire payment received under paragraph (1) by providing to each tribe, tribal organization, or consortium an amount based on the number of infants and toddlers residing on the reservation, as determined annually, divided by the total of such children served by all tribes, tribal organizations, or consortia.



## IDEA 2004: Part C – Infants and Toddlers with Disabilities

**(3) Information** - To receive a payment under this subsection, the tribe, tribal organization, or consortium shall submit such information to the Secretary of the Interior as is needed to determine the amounts to be distributed under paragraph (2).

**(4) Use of Funds** - The funds received by a tribe, tribal organization, or consortium shall be used to assist States in child find, screening, and other procedures for the early identification of Indian children under 3 years of age and for parent training. Such funds may also be used to provide early intervention services in accordance with this part. Such activities may be carried out directly or through contracts or cooperative agreements with the Bureau of Indian Affairs, local educational agencies, and other public or private nonprofit organizations. The tribe, tribal organization, or consortium is encouraged to involve Indian parents in the development and implementation of these activities. The above entities shall, as appropriate, make referrals to local, State, or Federal entities for the provision of services or further diagnosis.

**(5) Reports** - To be eligible to receive a payment under paragraph (2), a tribe, tribal organization, or consortium shall make a biennial report to the Secretary of the Interior of activities undertaken under this subsection, including the number of contracts and cooperative agreements entered into, the number of infants and toddlers contacted and receiving services for each year, and the estimated number of infants and toddlers needing services during the 2 years following the year in which the report is made. The Secretary of the Interior shall include a summary of this information on a biennial basis to the Secretary of Education along with such other information as required under Section 1411(h)(3)(E). The Secretary of Education may require any additional information from the Secretary of the Interior.

**(6) Prohibited Uses of Funds** - None of the funds under this subsection may be used by the Secretary of the Interior for administrative purposes, including child count, and the provision of technical assistance.

### (c) State Allotments -

**(1) In General** - Except as provided in paragraphs (2) and (3), from the funds remaining for each fiscal year after the reservation and payments under subsections (a), (b), and (e), the Secretary shall first allot to each State an amount that bears the same ratio to the amount of such remainder as the number of infants and toddlers in the State bears to the number of infants and toddlers in all States.

**(2) Minimum Allotments** - Except as provided in paragraph (3), no State shall receive an amount under this section for any fiscal year that is less than the greater of –

(A) 1/2 of 1 percent of the remaining amount described in paragraph (1); or

(B) \$500,000.

### (3) Ratable Reduction -

**(A) In General** - If the sums made available under this part for any fiscal year are insufficient to pay the full amounts that all States are eligible to receive under this subsection for such year, the Secretary shall ratably reduce the allotments to such States for such year.

**(B) Additional Funds** - If additional funds become available for making payments under this subsection for a fiscal year, allotments that were reduced under subparagraph (A) shall be increased on the same basis the allotments were reduced.

### (4) Definitions - In this subsection–

(A) the terms ‘**infants and toddlers**’ mean children under 3 years of age; and

(B) the term ‘**State**’ means each of the 50 States, the District of Columbia, and the Commonwealth of Puerto Rico.

**(d) Reallocation of Funds** - If a State elects not to receive its allotment under subsection ©, the Secretary shall reallocate, among the remaining States, amounts from such State in accordance with such subsection.

## **IDEA 2004: Part C – Infants and Toddlers with Disabilities**

### **(e) Reservation for State Incentive Grants -**

**(1) In General** - For any fiscal year for which the amount appropriated pursuant to the authorization of appropriations under Section 644 exceeds \$460,000,000, the Secretary shall reserve 15 percent of such appropriated amount to provide grants to States that are carrying out the policy described in Section 1435(c) in order to facilitate the implementation of such policy.

#### **(2) Amount of Grant -**

**(A) In General** - Notwithstanding paragraphs (2) and (3) of subsection (c), the Secretary shall provide a grant to each State under paragraph (1) in an amount that bears the same ratio to the amount reserved under such paragraph as the number of infants and toddlers in the State bears to the number of infants and toddlers in all States receiving grants under such paragraph.

**(B) Maximum Amount** - No State shall receive a grant under paragraph (1) for any fiscal year in an amount that is greater than 20 percent of the amount reserved under such paragraph for the fiscal year.

#### **(3) Carryover of Amounts -**

**(A) First Succeeding Fiscal Year** - Pursuant to Section 421(b) of the General Education Provisions Act, amounts under a grant provided under paragraph (1) that are not obligated and expended prior to the beginning of the first fiscal year succeeding the fiscal year for which such amounts were appropriated shall remain available for obligation and expenditure during such first succeeding fiscal year.

**(B) Second Succeeding Fiscal Year** - Amounts under a grant provided under paragraph (1) that are not obligated and expended prior to the beginning of the second fiscal year succeeding the fiscal year for which such amounts were appropriated shall be returned to the Secretary and used to make grants to States under Section 633 (from their allotments under this section) during such second succeeding fiscal year.

### **20 U.S.C. § 1444. Authorization of Appropriations.**

➔ **OVERVIEW:** This section authorizes funds for fiscal year 2005 to 2010.

For the purpose of carrying out this part, there are authorized to be appropriated such sums as may be necessary for each of the fiscal years 2005 through 2010.

**END OF PART C**